High-Level Policy Dialogue of the Málaga Global Coalition for Municipal Finance

Accelerating Progress Towards a Financial Ecosystem that Works for Cities, Local and Regional Governments

The World Observatory of Subnational Government Finance and Investment: a public good



Isabelle Chatry

Head of Unit, Decentralisation, Subnational Finance & Infrastructure OECD Centre For Entrepreneurship, SMEs Regions and Cities





Málaga, Spain 05-06 October 2023











Outline

- 1. Introduction to the SNG-WOFI: main objectives and outputs
- 2. Key data and analysis from the 3rd edition
- 3. Impact and ways forward for the 4th edition













A long-lasting initiative, led jointly by the OECD and UCLG, and supported by several key partners

A unique global platform on multi-level governance and finance















Why this World Observatory?

To better understand the multi-level governance framework and fiscal space available to subnational governments to address the challenges they face, both in the short and long term.

To help policy-makers design, implement and enhance decentralisation reforms, in particular fiscal decentralisation processes.

To monitor the contribution of subnational governments to **global objectives**, such as climate objectives and the Sustainable Development Goals.

To identify information and data gaps in particular countries and world regions and raise awareness about these gaps to mobilise stakeholders at the international, national and local levels.

Key objectives

- Provide standardised, reliable and comparable data
- Support decision and policymaking
- Serve as a capacity-building tool
- Facilitate the international dialogue and exchange of experiences



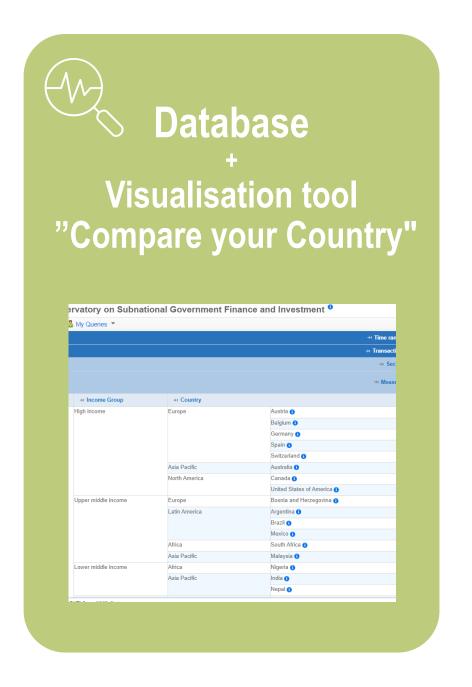


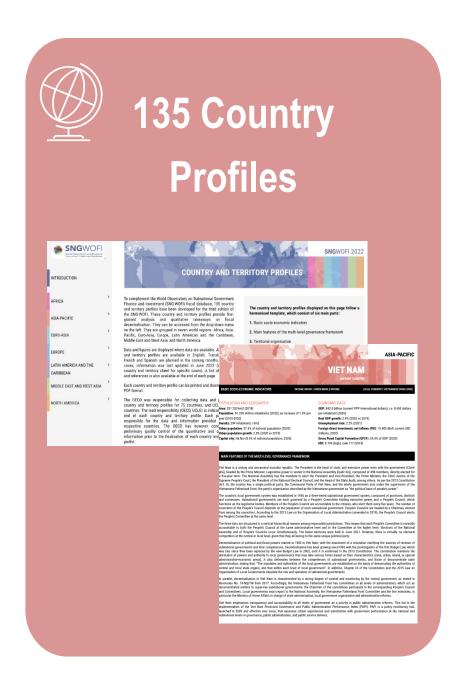


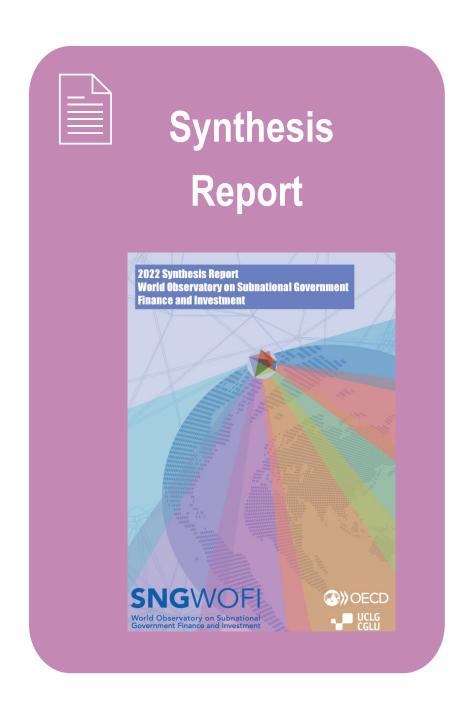












Visit our website www.sng-wofi.org













Decentralisation, multi-level governance and territorial reforms across the world

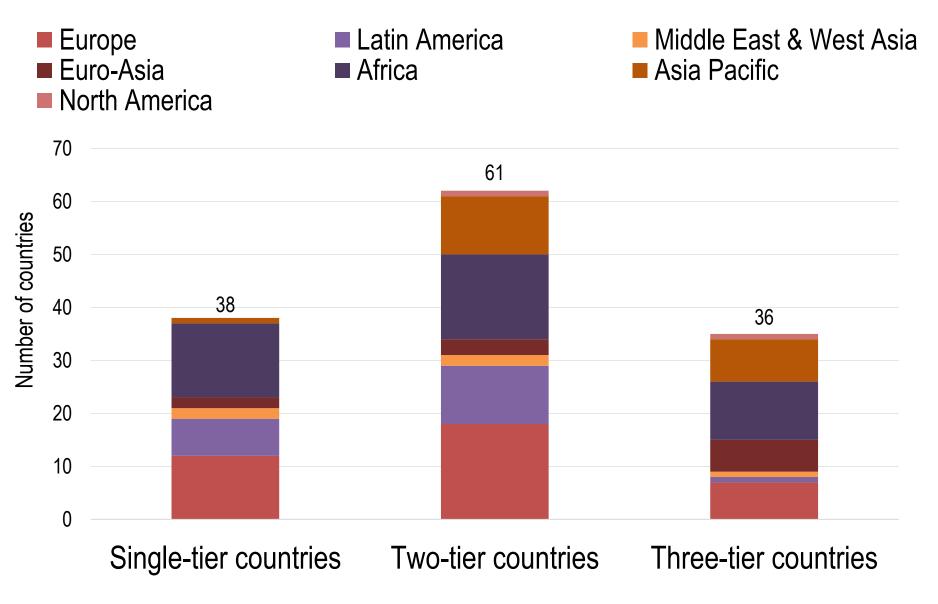
Territorial reforms

- Partition reforms (Africa, MEWA regions)
- Amalgamation reforms (Europe, Euro-Asia)
- Decentralisation processes have been non-linear and at varied paces
 - Re-assign responsibilities across levels of government (France, Ghana)
 - Enhance democracy and accountability (Kenya, Uganda)

Multi-level governance trends:

- Asymmetric decentralisation to provide differentiated political, administrative or fiscal powers (e.g. Philippines, Cameroon)
- Federalisation / regionalisation processes (e.g. Nepal, Finland, Chile)
- Inter-municipal cooperation is being implemented in widely diverse forms (e.g. Lithuania, Benin)

Subnational tiers of government by world regions (2020)









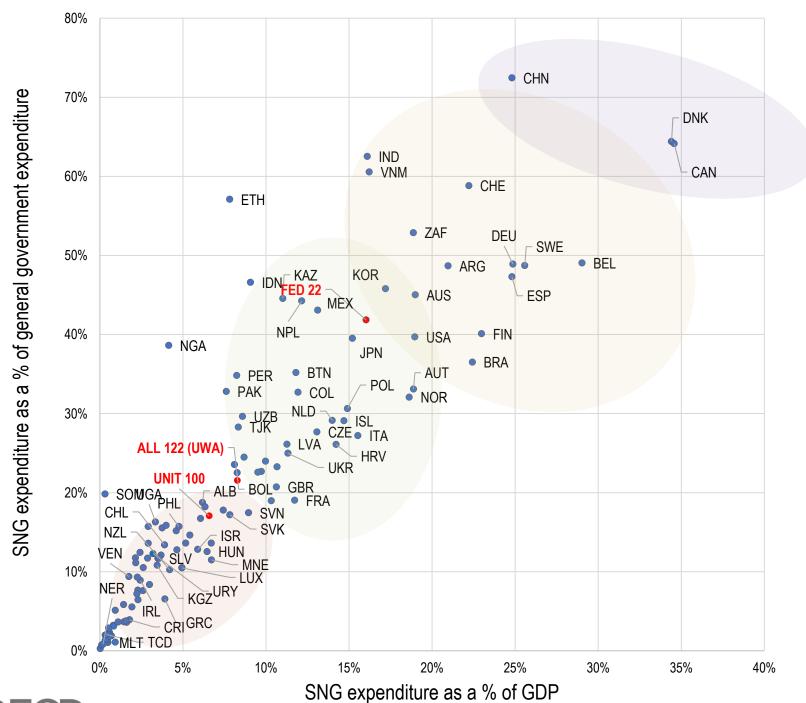




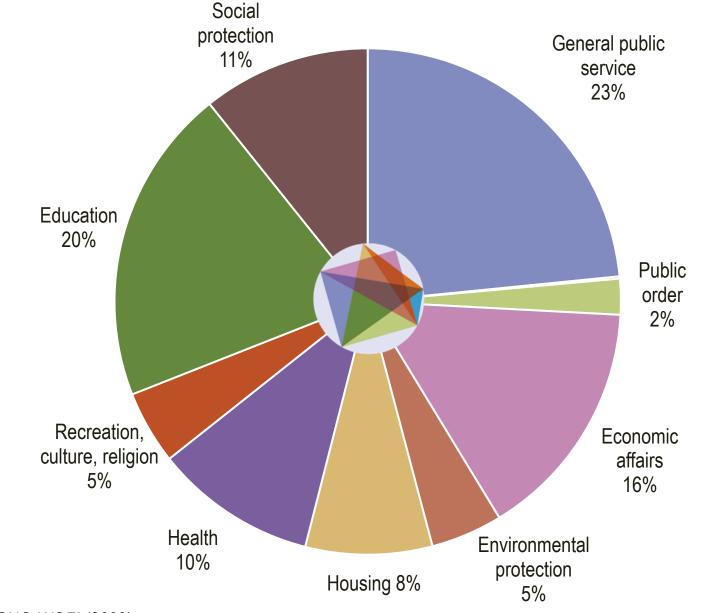


Subnational governments account for 21.5% of total public expenditure and 8.3% of GDP... with great variations across countries

There is wide variation in levels of spending decentralisation



Subnational governments are responsible for public services and infrastructure in critical areas











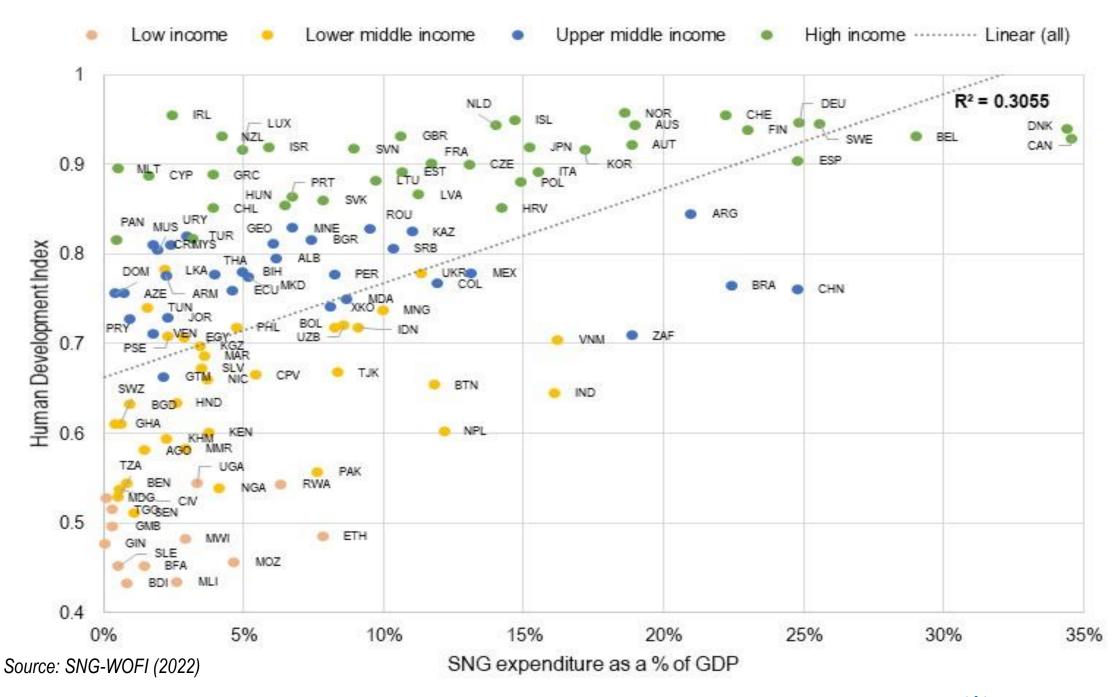






The level of decentralisation of expenditure is positively correlated with the level of development of countries

Subnational government expenditure as a % of GDP and Human Development Index by income group (2020)



- ➤ Correlation does not imply causation
- There are many variations across country groups.









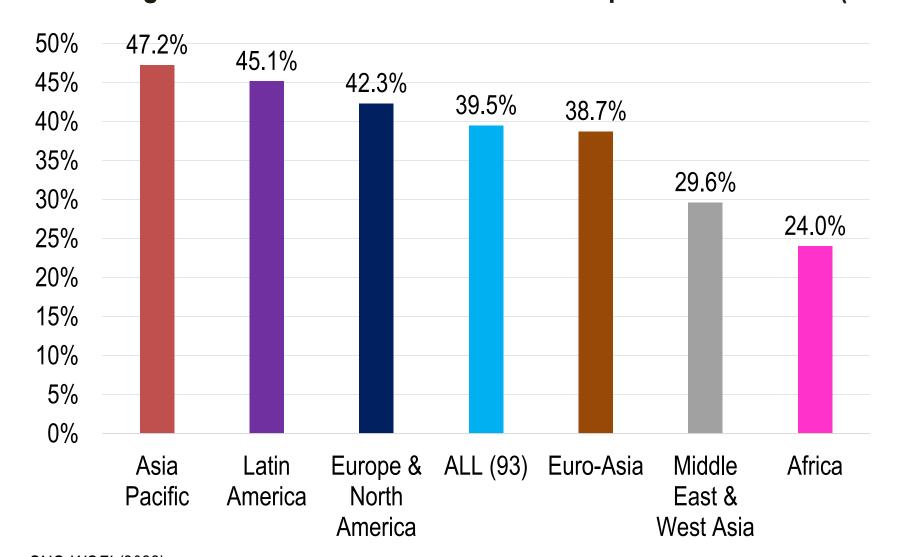




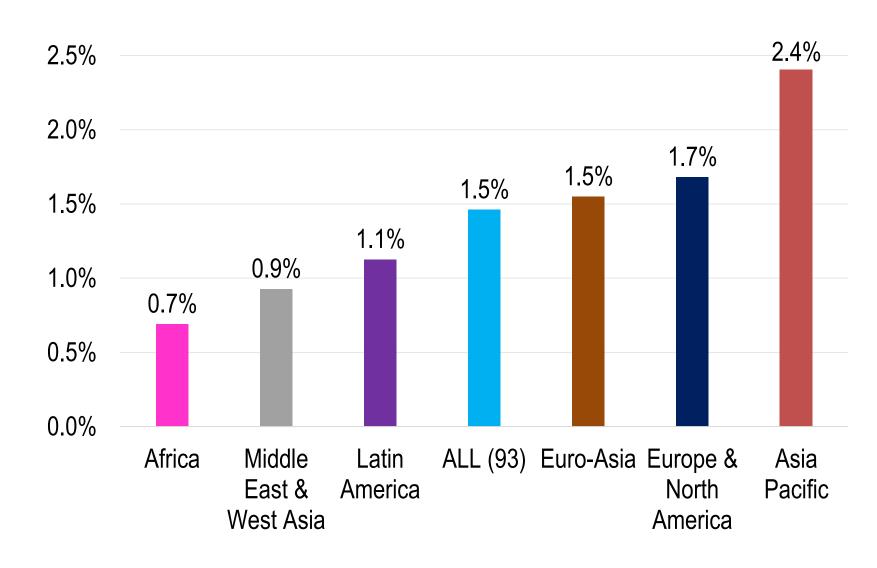
SNGs are a driving force of public investment, but there is scope for them to invest more in many world regions

Globally, subnational governments account for 39.5% of total public investment, i.e. 1.5% of GDP

Subnational government investment as % of total public investment (2020)



Subnational government investment as % of GDP (2020)



Source: SNG-WOFI (2022)













Subnational revenues vary significantly across countries and world regions, with an average of 51.5% coming from grants and subsidies and 31.% from taxes

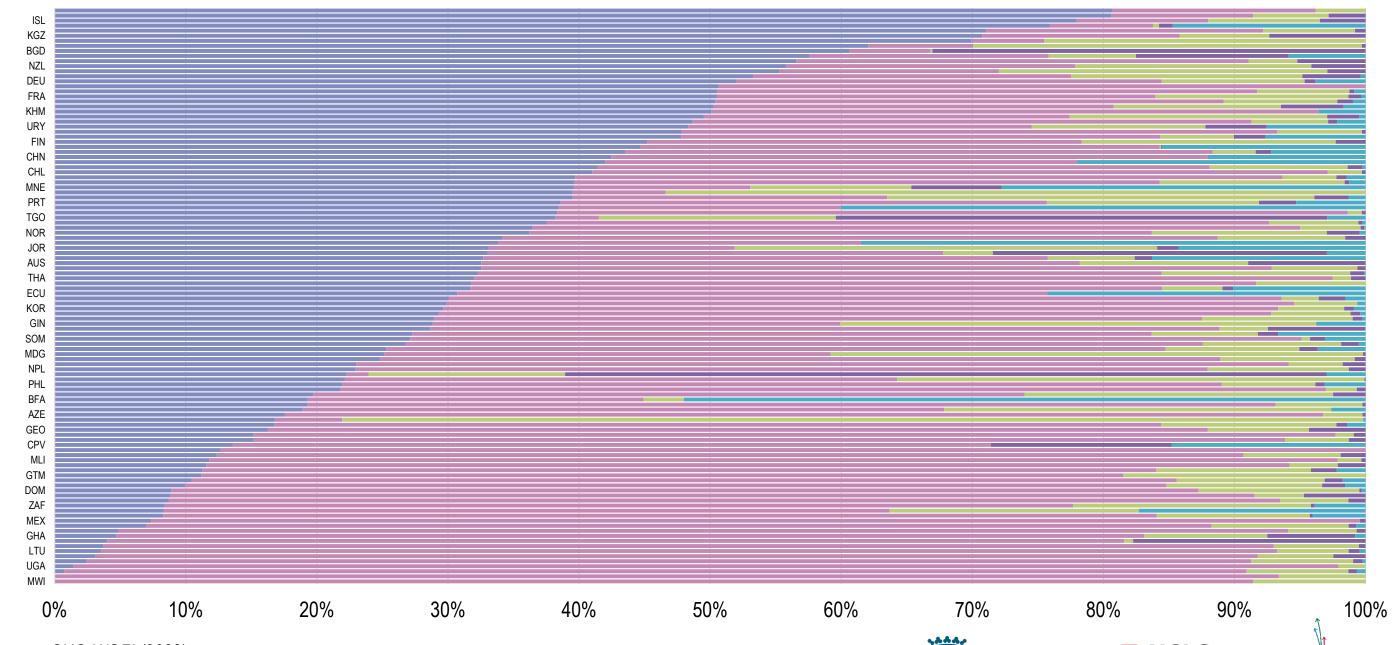
Breakdown of subnational revenue sources (% subnational government revenue, 2020), 116 countries

Global averages:

Grants and subsidies 51.5%

Shared and ownsource tax revenues 31.2%

Tariffs and fees 10.3%



■ Tax revenue ■ Grants and subsidies ■ Tariffs and fees ■ Property income ■ Others inc. social contributions



Source: SNG-WOFI (2022)





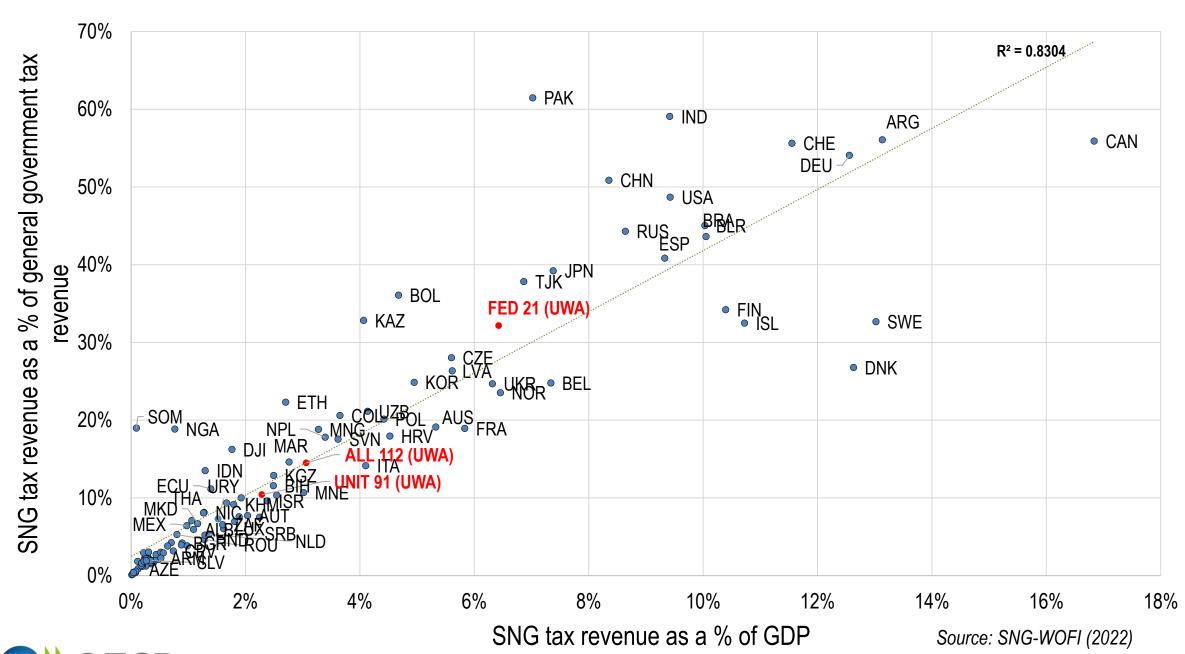






Subnational government tax revenue accounts for 14.5% of total public tax revenue i.e., 2.9% of GDP on average, with large disparities across countries

Subnational government tax revenue as % of total public tax revenue and as % of GDP (2020), 112 countries



- SNG tax revenue account for less than 1% of GDP in 56 countries, whereas it exceeds 8% in 15 countries (Argentina, Sweden, Denmark, Germany).
- SNG tax revenue accounts for more than half of total public tax revenue in China, Germany, Switzerland, Argentina and India.
- Tax revenue encompasses **both shared and own-source taxes**, and the data is not indicative of the level of discretion of SNGs over their tax revenue.









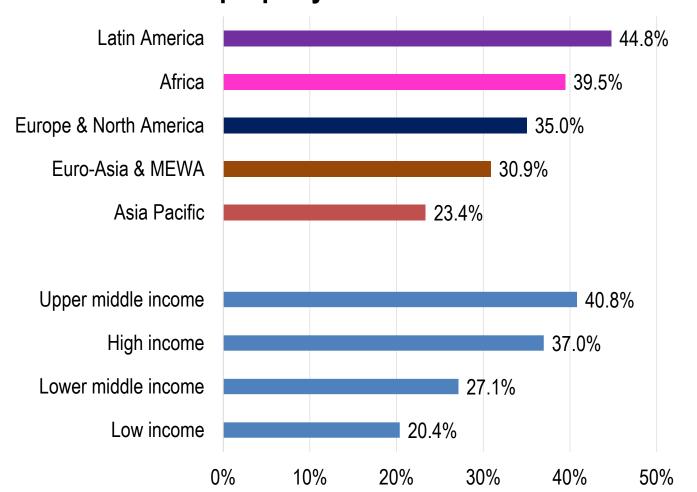




The recurrent property tax is a cornerstone of local taxation but it remains an underexploited source of revenue in many countries around the world

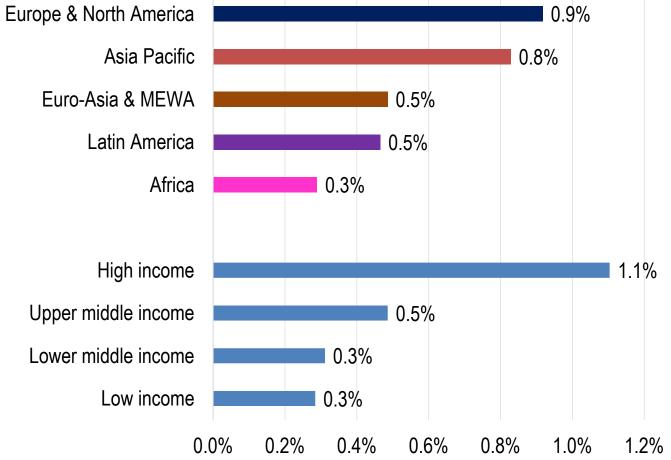
Globally, property tax accounts for 34.1% of subnational tax revenue, 8.2% of subnational revenue, but only 0.7% of GDP on average in 2020.

Subnational property tax as % of SNG tax revenue (2020)



Source: SNG-WOFI (2022)

Subnational property tax as % of GDP (2020)











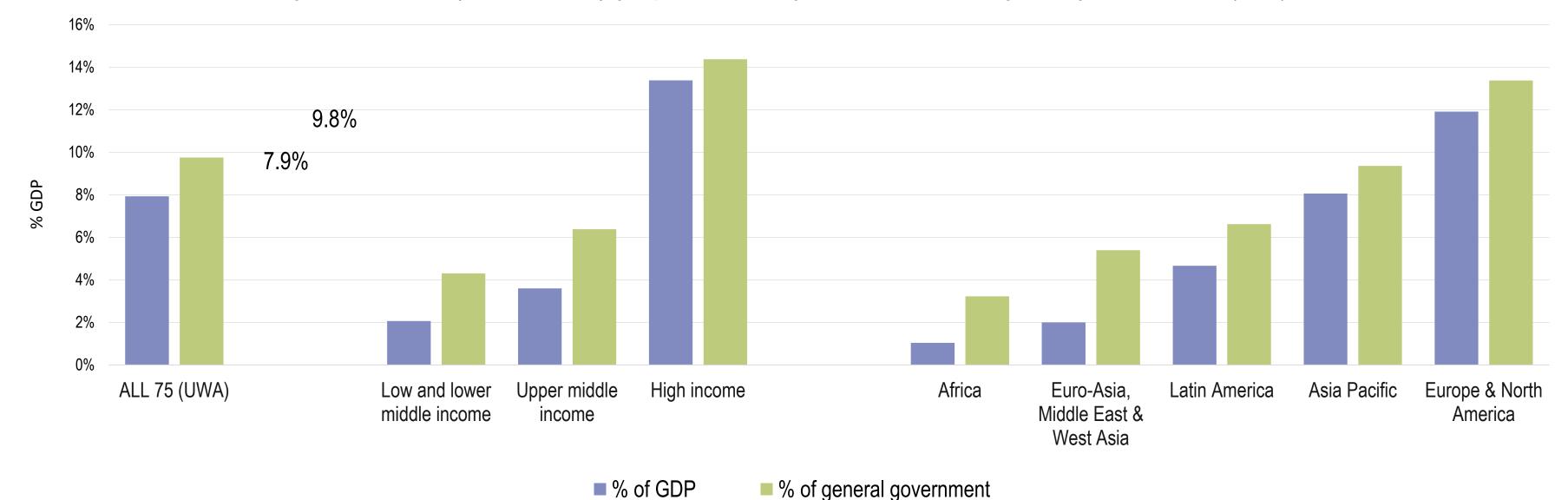




Greater fiscal flexibility is also needed in access to financing in order to boost investment

Subnational debt varies widely between countries, world regions and income groups

Subnational government debt by income country groups and world regions as % of GDP and general government debt (2020)



Source: SNG-WOFI (2022)













Many countries are reforming fiscal frameworks and public financial management systems, which is essential to create an enabling environment for further mobilising public and private finance

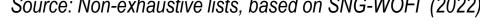
Examples of **priority-based budgetary practices** by subnational governments

| | | • | |
|--|---------------------------|------------|-------------------------------|
| | Country | Year | Туре |
| | Philippines | 2021 | Participatory budgeting |
| | Sierra Leone | 2020 | Aligning budgets with SDGs |
| (1) | India | 2020 | Green budgeting |
| | Kenya | 2020 | Participatory budgeting |
| and the second s | Kazakhstan | 2019 | Participatory budgeting |
| 1 | Portugal (City of Lisbon) | 2019 | Green participatory budgeting |
| Cill Cill | Uzbekistan | Since 2019 | Participatory budgeting |
| * | Canada (City of Victory) | Since 2017 | Participatory budgeting |

Source: Non-exhaustive lists, based on SNG-WOFI (2022)

Examples of **public financial management reforms** relating to subnational governments

| | Country | Year | Туре |
|------|-----------|------|--|
| | Indonesia | 2022 | Financial Relations between the Central Government and Regional Governments |
| * | Viet Nam | 2022 | Treasury and Budget Management Information System |
| \$ | Uganda | 2021 | Local Public Financial Management reform |
| | Lithuania | 2020 | Law on Strategic Management of the Republic of Lithuania |
| ANA. | Cambodia | 2019 | Subnational Budget System Reform Strategy 2019-2025 |
| * * | Panama | 2017 | Implementation of digitally integrated financial, accounting and administrative system |















The World Observatory provides in-depth analyses by country groups, topics and world regions

Focus on Least Developed Countries

- Collaboration with



- Coverage of **31 LDCs**
- Collection of data & information on subnational finance, fiscal frameworks and multi-level governance trends



Focus on topics and indepth analyses



Property tax (with the support of GIZ)



Territorial impact and management of the COVID-19 crisis

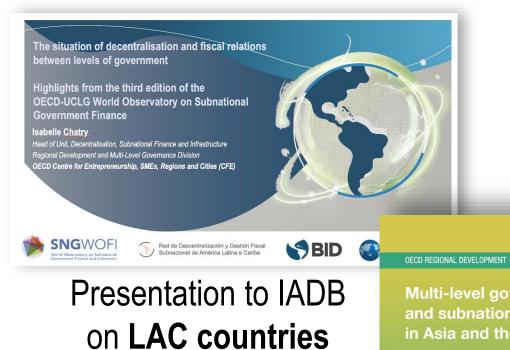


Participatory and green budgeting



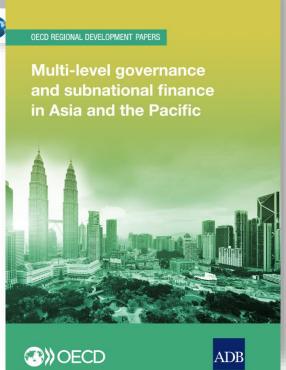
Public Private Partnerships

Geographical focuses



OECD-ADB Report on Asia and the Pacific (Forthcoming)

(2023)















Wide-ranging impact – a snapshot of recent years

Policy-makers – national and subnational levels

- Cour des Comptes, France (report on decentralisation)
- Syndicat des Villes et Communes Luxembourgeoises (Draft law on property tax)
- Medellin City Administration
 (Climate Investment Opportunities
 Diagnostic)
- Northern Ireland Commission
- •



International organisations, networks and development partners

- **Development banks:** ADB, AfDB, World Bank (City creditworthiness initiative), CEB, etc.
- United Nations organisations: UNCDF, UNICEF, UNDP, UN-OHRLLS, UN-Habitat...
- **IMF** (fiscal risks)
- **FIDA** (country strategy)
- G20 Infrastructure working group
- Council of Europe (Monitoring Report of the European Charter of Local Self-Government...)
- Development agencies: GIZ, AFD, USAID (MENA subnational governance)
- CCFLA
- EU Committee of the Regions
- The Coalition of Finance Ministers for Climate Action
- World Economic Forum...

Academia and research organisations

- ETH Zurich (land value capture, fiscal grants...)
- The Korea Institute of Public Finance
- UK Institute for Government
- World Inequality lab
- Instituto de Estudios Fiscales de España
- German Institute of Development and Sustainability
- Comité technique "Foncier et développement
- ...











High-Level Policy Dialogue of the Málaga Global Coalition for Municipal Finance

Accelerating Progress Towards a Financial Ecosystem that Works for Cities, Local and Regional Governments





THANK YOU



Visit our website: www.sng-wofi.org



@OECD_local

Málaga, Spain 05-06 October 2023







